



**Brighton & Hove
City Council**

BUDGET COUNCIL ADDENDUM

4.30PM, THURSDAY, 27 FEBRUARY 2020

COUNCIL CHAMBER, HOVE TOWN HALL

ADDENDUM

ITEM		Page
76	ADOPTION OF SPECIAL PROCEDURES FOR BUDGET COUNCIL	1 - 6

The Mayor will move the suspension of Standing Order and the adoption of the revised Special Procedures for the consideration of the Budget proposals, Items 77 to 79 on the agenda.

77	GENERAL FUND REVENUE BUDGET, CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21	7 - 40
-----------	--	---------------

To consider the following amendments to the Budget proposals (listed in the addendum) in conjunction with the extract from the proceedings of the Policy & Resources Committee meeting held on the 13 February; together with the report of the Acting Chief Finance Officer listed in the agenda papers.:

- (i) Labour Group amendment 1
- (ii) Green Group amendments 1 – 4
- (iii) Conservative Group amendments 1 – 6

Procedural Information

NOTE:

- (i) A Guidance Note on Setting a Lawful Budget has been included with the agenda papers for Members' information.
- (ii) An order of events diagram has also been included with the agenda papers for Members' information.
- (iii) A revised order of events diagram has also been included with the addendum papers for Members' information.

27 February 2020

Brighton & Hove City Council

Procedural Note for Items 77 - 79 :**Setting a Lawful Budget for 2020/21****Introduction**

Under section 30 (6) of the Local Government Act 1992 the Council has a duty to set the Council tax before the 11 March 2020. A failure to set the tax then does not in itself invalidate the tax demands but it has other adverse consequences including the potential loss of income to the Council. In practical terms this means the Council needs to reach a final position to meet billing deadline requirements before the 2 March 2020.

The legal obligations for setting the budget mean in practical terms that:

- Members should not put forward proposals that would mean setting an unlawful budget and need to take officer advice in particular from legal and finance to ensure that their proposals are in order;
- Although the Council corporately sets the budget the Council acts through Members collectively, each and every Member is therefore jointly and severally responsible for the setting of the budget; and
- Wherever possible Members are expected to facilitate rather than frustrate the setting of a lawful budget.
- The Local Authorities (Standing Orders) (England) (Amendment) Regulations 2014 impose an obligation on the Council to amend standing orders to require the vote of Members on the budget to be recorded. The votes on the amendments and the substantive budget will be conducted by electronic/recorded voting and the individual votes will be reflected in the minutes.

Please also note that the formal council tax resolution will incorporate the following recommendations:

That Council notes:

- 1) That for the avoidance of doubt, all amendments considered and approved by the Council represent resourcing decisions only. Where possible, the necessary lead-in time to undertake statutory and/or other appropriate consultation with staff and/or service users, together with appropriate one-off resources, has been identified in support of each amendment. However, even where this has not been possible this does not absolve the Council from undertaking statutory or other appropriate consultation before proposals can be implemented;
- 2) The Equalities Impact Assessments to cover all budget options and their cumulative effect as set out in Appendices 6 and 7;

Budget Council 27 February 2020

To help Members at Council on 27 February 2020 the procedure to be followed in respect of the Budget debate, (subject to Council approval) is set out below:-

74. Declarations of Interest.

75. Mayor's urgent communications:

76. Adoption of Special Procedures

The Council will be asked to agree that Council Procedural Rules be suspended in accordance with Council Procedural Rule 1.7 to the extent that it is necessary to enable the business of the meeting to be dealt with as set out in agenda items 77 – 79 below.

77. General Fund Revenue Budget, Capital & Treasury Management Strategy 2020/21

78. Supplementary Financial Information for Budget Council 27.02.20

79. Housing Revenue Account (HRA) Budget & Capital Investment Programme 2020/21 and Medium-Term Financial Strategy

A. The Administration's Budget Proposal based on a 3.99% Council Tax Increase (incorporating a 2% Precept Ring-fenced for Adult Social Care) and a Labour Group Amendment 1:

- (i)** The **Mayor** will invite **Councillor Platts** and **Councillor Allcock** to move and second the Administration's Budget based on a 3.99% Council Tax increase incorporating a 2% precept for Adult Social Care; together with a Labour Group amendment.

Councillor Platts will have unlimited time and Councillor Allcock will have 5 minutes within which to move and second the budget proposals and the amendment, and to refer to the prevailing financial conditions in relation to the budget.

B. The Green Group's Response and Amendments 1 - 4:

- (ii)** The **Mayor** will invite **Councillor Gibson** and **Councillor Mac Cafferty** to move and second the Green Group's four amendments to the budget proposals.

Councillor Gibson will have unlimited time and Councillor Mac Cafferty will have 5 minutes within which to move and second the amendments and to refer to the prevailing financial conditions in relation to the budget.

[The Acting Chief Finance Officer / Monitoring Officer shall have discretion at any stage to remind Members of the proposed substantive budget motion and its implications following acceptance of any amendments.]

C. The Conservative Group's Response and Amendments 1 - 6:

- (iii) The **Mayor** will invite **Councillor Miller**, and **Councillor Bell** to move and second the Conservative Group's six amendments to the budget proposals.

Councillor Miller will have unlimited time and Councillor Bell will have 5 minutes within which to move and second the amendments and refer to the prevailing financial conditions in relation to the budget.

[The Acting Chief Finance Officer / Monitoring Officer shall have discretion at any stage to remind Members of the proposed substantive budget motion and its implications following acceptance of any amendments.]

D. Council Debate:

- (iv) The **Mayor** will then allow Councillors to debate the 2020/21 Budget proposals for the General Fund Revenue Budget, Capital & Treasury Management Strategy 2020/21, Supplementary Financial Information 27.02.20 and the Housing Revenue Account Budget & Investment Programme 2020/21 and Medium-Term Financial Strategy; based on a Council Tax increase of 3.99% (items 77 - 79), and the amendments (as detailed in the addendum papers).

NOTE: Speakers are limited to three minutes each unless otherwise specified or extensions granted.

[The Acting Chief Finance Officer / Monitoring Officer shall have discretion at any stage to remind Members of the proposed substantive budget motion and its implications following acceptance of any amendments.]

E. Administration's Right of Reply:

- (v) At the conclusion of the debate the **Mayor** will invite **Councillor Yates** to give a final right of reply on behalf of the Administration and he will have up to 5 minutes in which to respond.

Following this,

- (i) The Mayor will request that the main screen is lowered so that the outcome of the voting can be shown (Note: This will mean a delay of approximately 45 seconds).

- (ii) There will be a slight delay between each vote to enable the results of the previous item to be recorded into the system for the minutes once they have been shown on the screens.

F. Voting on the amendments:

- (vi) The Mayor will then put the amendments to the vote (up to a maximum of 6 separate votes) in the following order:
 - (i) The Labour Group's amendment (total of 1)
 - (ii) The Green Group's amendments (total of 4)
 - (iii) The Conservative Group's amendments (total of 6);

Following the conclusion of the voting on the amendments The Acting Chief Finance Officer will confirm how the individual amendments that have been carried affect the council tax proposal as necessary.

There may be a need for a short adjournment to allow for the preparation of the council tax resolutions to reflect the budget proposals as amended / if amended to be printed and circulated prior to the substantive vote.

G. Substantive Votes:

- (vii) The **Mayor** will put the substantive motions (as amended) (if amended) relating to the General Fund Revenue Budget, Council Tax & Capital Investment Programme 2020/21 to the vote as follows:

1. Budget 3.99% with a 2% Precept for Adult Social Care

- 1.1 *The Acting Chief Finance Officer will clarify the amendments that have been agreed and how they affect the budget proposal which will then be put to the vote.*
- 1.2 **Item 77** General Fund Revenue Budget, Capital & Treasury Management Strategy 2020/21 based on a budget and council tax increase of 3.99% (incorporating a 2% precept for Adult Social Care); recommendations (1) to (7); as detailed in the extract from the Policy & Resources Committee;
together with;
 - Item 78** Supplementary Financial Information for Budget Council 27.02.20 recommendation (2.1); and the council tax resolution on pages 253 - 254 of the agenda;
- 1.3 **Note:** *Should the budget of 3.99% be approved, then the Mayor will move to Item 79 on the agenda.*

- 1.4 If the vote on the Budget is carried the Mayor will then put the Housing Revenue Account Budget and Capital Investment Programme 2020/21 and Medium-Term Financial Strategy to the vote as detailed in (2) below.
- 1.5 If the vote on the budget is lost, then the Acting Chief Finance Officer and/or the Monitoring Officer will outline the Council's position and consult the Mayor.
- 1.6 **Note:** There may then be a need for an adjournment.

Followed by:

(viii) The Mayor will put the substantive motions (as amended) (if amended) relating to the Housing Revenue Account Budget & Investment Programme 2020/21 and the Medium-Term Financial Strategy to the vote as follows:

2. Housing Revenue Account Budget & Capital Investment Programme 2020/21 and Medium-Term Financial Strategy

- 2.1. *The Acting Chief Finance Officer will clarify the position should the amendment have been agreed and how it affects the budget proposal which will then be put to the vote.*
- 2.2. **Item 79** Housing Revenue Account Budget & Capital Investment Programme 2020/21 and Medium-Term Financial Strategy recommendations (1 - 3) as detailed in the extract from the Policy & Resources Committee and appendices 2 and 4 to the report.

H. Close of Meeting:

(ix) The Mayor will then close the meeting.

Note: The Mayor may adjourn the meeting at any time.

Abraham Ghebre-Ghiorghis
Executive Lead Officer for Strategy,
Governance & Law
(Monitoring Officer)

Nigel Manvell
Acting Chief Finance Officer

**GENERAL FUND REVENUE BUDGET, COUNCIL TAX,
CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21****BUDGET AMENDMENT****Item 77****Labour Group Amendment 1****Amendment 1**

- Allocate £0.050m from the Winter Maintenance Reserve to provide additional transitional funding for commissioning services addressing violence against women and girls in 2020/21. To further agree to replenish the reserve through the 2021/22 budget process (if it is assessed to be required) from one-off resources.

Chief Finance Officer Comments

The Winter Maintenance reserve is not a statutory reserve and Members are free to reduce this reserve if they wish, with the clear understanding that it may need to be replenished in future for a harsh winter, therefore potentially requiring identification of one-off resources in future budget rounds.

**GENERAL FUND REVENUE BUDGET, COUNCIL TAX,
CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21****BUDGET AMENDMENTS****Item 77****Green Group Amendment 1**

- Increase the proposed Controlled Parking Zone (CPZ) standard (full scheme) permit charge by 29p a week, to a cost of £165 annually to raise £0.338m.
- Increase high emission vehicle surcharge from 25% to 50%, raising £0.197m.
- Additional charge for 3rd and subsequent vehicles of £80 on full scheme CPZ and £70 on Light touch CPZ raising £0.040m.
- Exempt all low-income residents/households who are in receipt of council tax reduction and /or universal credit from these increases; costing £0.200m in lost income and additional administration costs.
- Offer a 25% discount to households who share a car and need to buy permits in 2 or more CPZs costing an estimated £0.005m.
- Reduce the proposed increase in cost of an annual trader permit by £10, reducing income by £0.010m. This will reduce the annual permit cost to £770 per annum.

Allocate in accordance with Section 55 of the Road Traffic Regulation Act 1984 £0.360m in recurrent funding as follows:

- £0.350m to support borrowing costs for sustainability and carbon reduction projects, raising an estimated additional £3.900m capital resources which is repaid over 15 years, bringing the total capital available in the Sustainability & Carbon Reduction Investment Fund (SCRIF) to £4.400m. This £3.900m additional allocation to be used as a capital budget for eligible public transport services, road, air quality or environmental improvement priorities, such as:
 - infrastructure to expand zero emission transport;
 - improvements to roads; filling potholes, repairing uneven pavements and other works to make cycling, walking and driving safer;
 - improvements to cycling, bus, pedestrian and electric/hydrogen vehicle projects, to support carbon emission reduction;

- further investment into the bus network, introducing more bus shelters, real-time bus stops and schemes to reduce bus journey times;
 - staff posts (funded through these capital resources) to support the increased spending on transport projects and priorities;
 - Increased tree planting, to help absorb toxic emissions and improve air quality; and
 - Support for the work and outcomes of the Climate Assembly on transport.
- £0.010m of revenue funding per annum to support the development and expansion of the council's bike share scheme including consideration of investment in electric bikes

Chief Finance Officer Comments

The net income generated by this amendment has been assessed by Parking Services as potentially achievable. The planned use of the income raised through on-street parking is on expenditure that meets the criteria set out in Section 55 of the Road Traffic Regulation Act 1984.

The proposal to raise additional unsupported borrowing is allowable. Under Standard Financial Procedures the scheme would need to come to Policy & Resources Committee setting out the full financial implications.

The proposal to exempt low income households from the proposed residents' permit fee increases will require applicants to demonstrate that are receipt of the relevant benefits and they are under an obligation to inform the council of any change in their circumstances. This exemption is a significant administrative burden and staffing resources to support this proposal. The cost of these staff is reflected in the amendment.

- Members are advised that any new means-tested service that requires residents to advise of changes in their circumstances can potentially increase the risk of error or omission.

GENERAL FUND REVENUE BUDGET, COUNCIL TAX, CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21

BUDGET AMENDMENTS

Item 77

Green Group Amendment 2

- Increase off street parking (tariffs by up to a maximum of 10%) as set out below which will raise £0.161m:-

Increase London Road carpark tariffs to:

1 hour- £1.60
2 hours- £3.30
4 hours- £6.50
9 hours- £10.00

Increase Norton Rd off street carpark tariffs to:

4 hours- £3.80
5 hours- £4.90
9 hours- £6.00
12 hours- £7.10

Increase Trafalgar St carpark weekday tariffs to:

1 hour- £3.30
2 hours- £6.40
4 hours- £10.00
6 hours- £11.00
9 hours- £13.00

- Recognising the contribution of hard standings to flooding, increase crossover fee charges by 25%, raising £0.010m.

Allocate the £0.171m in recurrent funding as follows:

Transport

- Reducing the proposed increase in annual trader permits by £10 per annum at an estimated reduction in income of £0.010m. If Amendment 1 is agreed this would reduce the annual cost to £760, if not £770;
- Reduce the increase in the quarterly trader permit charge by £15 (£60 over a year) to £235 reducing income by an estimated £0.060m;
- £0.028m development funding for the Bikeshare scheme including consideration of investment in electric bikes;

Food poverty, fuel poverty and sustainable energy

- £0.049m to fund a city-wide food policy post to alleviate food poverty, promote healthy eating, minimise food waste, and help the city achieve gold standard in 'sustainable food' status; and
- £0.024m to develop a business case and support development of District Heat Network projects and a storage facility for sustainable energy.

Chief Finance Officer Comments

The net parking income generated by this amendment has been assessed by Parking Services as potentially achievable.

For clarity, net additional income raised from off-street parking is not subject to Section 55 of the Road Traffic Regulation Act 1984, regulating the use of any on-street parking surplus.

GENERAL FUND REVENUE BUDGET, COUNCIL TAX, CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21

BUDGET AMENDMENTS

Item 77

Green Group Amendment 3

- To counter irresponsible driving in bus lanes and improve bus journey times, invest £0.384m capital resources in 12 additional bus lane cameras to raise an estimated annual net income from fines, after allowing for borrowing and other running costs, of £0.192m in 2020/21 increasing to £0.384m in subsequent years.
- Use the net additional income raised to fund qualifying expenditure under section 55 of the Road Traffic Regulation Act 1984, which covers provision of public transport services, road, air quality or environmental improvements.
- Temporarily reduce the proposed £0.980m transfer to the waste PFI Project Reserve, as shown on page 168 Of the agenda, to £0.810m thereby releasing £0.170m one-off funding

Allocate the £0.170m in one-off funding in 2020/21 as follows:

- £0.090m, bringing the total resources available to £0.100m, to fund the development of a masterplan and enabling works for the Madeira Terrace, Black Rock and Gasworks sites, to ensure synergy between these developments;
- £0.050m feasibility and seed funding for a Brighton and Hove carbon offsetting scheme towards genuinely achieving net zero carbon by 2030; and
- £0.030m towards year one of a part time ecologist post to facilitate rewilding

Allocate the £0.192m in recurrent funding from 2020/21 as follows:

- £0.052m to recruit an Energy Manager with capacity to work on future renewable energy systems, including solar farms;
- £0.047m for additional Sustainability & Carbon Reduction fund (SCRIF) revenue funding such as additional staff to secure grant funding and provide transport improvements;
- £0.048m for a Tree Officer to co-ordinate increased tree planting especially in parks and open spaces ;
- £0.025m to support the development of community wealth building across the city; and

- £0.020 for community planting schemes, such as community orchards and to expand the reach of community composting schemes.

Allocate the further £0.192m full year effect recurrent funding from 2021/22 as follows:

- £0.064m for a senior staff post to oversee and progress work to embed social value fully in asset management, planning and investment decisions made by the council;
- £0.030m for ongoing funding of part time ecologist post to facilitate rewilding;
- £0.055m revenue support to supplement the capital Sustainability & Carbon Reduction Fund (SCRIF) allocation to progress the outcome of future meetings and outcomes of the city Climate Assembly; and
- Use £0.043m of the income each year for 4 years to replenish funds withdrawn from the Waste PFI to ensure that funds are available to meet planned commitments.

Chief Finance Officer Comments

The projected net income from additional cameras is based on prudent estimates provided by Parking services. However, until the cameras are operational the income estimates are uncertain and therefore there is a low-level risk associated with this new income source. The estimated capital costs are based on recently purchased cameras but could fluctuate depending on where they are sited.

**GENERAL FUND REVENUE BUDGET, COUNCIL TAX,
CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21**

BUDGET AMENDMENTS

Item 77

Green Group Amendment 4

- In recognition that many on-street parking charges have been unchanged from 2016/17 to 2019/20, increase most on-street and seafront parking charges by an average of 6% compared to 2019/20 (as set out below) raising an estimated recurrent income of £0.625m. The proposed tariffs to be as follows:

TARIFF	2020/21 Charge approved by P&R	Proposed New Charge
On-street Pay & Display		
HIGH TARIFF		
Zone Y - Central Brighton North		
1 hour	£3.60	£3.80
2 hours	£6.20	£6.60
4 hours	£10.40	£11.00
Zone Z - Central Brighton South		
1 hour	£3.60	£3.80
2 hours	£7.00	£7.40
4 hours	£11.00	£11.70
MEDIUM TARIFF		
Zone Y - Central Brighton North (Cheapside, The Level, Dyke Road)		
1 hour	£2.00	£2.10
2 hours	£4.50	£4.80
4 hours	£6.50	£6.90
Zone M		
1 hour	£2.00	£2.10
2 hours	£4.50	£4.80
4 hours	£6.50	£6.90
11 hours	£10.40	£11.00
Zone N (Seafront section)		
1 hour	£2.00	£2.10
2 hours	£4.50	£4.80
4 hours	£6.50	£6.90
11 hours	£10.40	£11.00

LOW TARIFF		
Zone A - Preston Park Station		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone C - Queen's Park		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone E - Preston Park Station North		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone F - Fiveways		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone G - Hollingbury Road & Ditchling Gardens		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone H - Kemp Town		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone I - Craven Vale		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone J - London Road Station		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone K- Preston Village		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone N - Central Hove		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80

Zone O – Goldsmid		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone Q - Prestonville		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone R - Westbourne		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone T - Hove Station Area		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Zone W - Westbourne West / Wish park		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.00	£4.20
11 hours	£5.50	£5.80
Seafront Pay & Display		
HIGH TARIFF		
Seafront Inner - Madeira Drive (1 March - 31 October) (West of Arch 83/84)		
1 hour	£3.60	£3.70
2 hours	£7.00	£7.00
4 hours	£11.20	£11.70
11 hours	£17.00	£17.00
Seafront Inner - Marine Parade [West of Burlington Street]		
1 hour	£3.60	£3.70
2 hours	£7.00	£7.00
4 hours	£11.20	£11.70
11 hours	£17.00	£17.00
Seafront Inner - King's Road		
1 hour	£3.60	£3.70
2 hours	£7.00	£7.00
4 hours	£11.20	£11.70
11 hours	£17.00	£17.00
MEDIUM TARIFF		
Seafront Inner - New Steine		
1 hour	£2.00	£2.10
2 hours	£4.50	£4.80
4 hours	£6.20	£6.60
11 hours	£10.40	£11.00

LOW TARIFF		
Seafront Outer - Madeira Drive [East of Arch 83/84]		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.20	£4.50
11 hours	£7.20	£7.60
Seafront Inner - Madeira Drive (1 Nov - 28/29 Feb) [West of 83/84]		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.20	£4.50
11 hours	£7.20	£7.60
Rottingdean High Street		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
3 hours	£3.20	£3.40
Roedean Road		
1 hour	£1.00	£1.10
2 hours	£2.00	£2.10
4 hours	£4.20	£4.50
Madeira Drive Coach Park		
4 hours	£9.00	£9.50
8 hours	£16.00	£17.00

- Use the net additional income raised to fund qualifying expenditure under section 55 of the Road Traffic Regulation Act 1984, which covers provision of public transport services, road, air quality or environmental improvements. Thereby releasing £0.625m general fund resources.

Allocate £0.391m in recurrent funding from 2020/21 as follows:

- £0.073m to reverse the proposed saving in Community, Equalities & Third Sector staffing as shown on page 94 of the agenda;
- £0.010m to reverse the proposed saving on the Communities Fund as shown on page 95 of the agenda;
- £0.020m to reverse the proposed saving on the Communities, Equalities & Third Sector initiatives budget as shown on page 95;
- £0.029m to reverse the proposed saving on schools' governor support as shown on page 69 of the agenda;
- £0.040m additional funding for youth led grants;
- £0.075m to reverse the proposed saving in the perpetrator programme as shown on page 72 of the agenda;
- £0.030m to provide additional support Violence Against Women & Girls (VAWG) services;
- £0.022m for services offering open door drop-ins and weekly services for women in crisis;
- £0.015m for the disability advice centre with the aim of securing match funding from the CCG;

- £0.030m to reverse the saving of £0.020m on short breaks for carers, as shown on page 68 of the agenda, and to provide additional funding of £0.010m for short breaks for carers; and
- £0.047m to reverse the proposed staffing saving in Democratic Services as shown on page 107 of the agenda.

Allocate £0.234m in one-off funding for 2020/21 as follows:

- £0.234m to reduce the proposed saving of £1.470m on adult learning disability (community care adults) as shown on page 68 of the agenda for 2020/21 only.

Allocate £0.234m in recurrent funding from 2021/22 as follows:

- £0.234m to the financing costs budget to fund £2.600m capital resources through borrowing towards a Brighton and Hove warmer homes investment capital fund (providing grants for insulation and other carbon saving investments) needed to support the achievement of carbon neutrality by 2030 (under guidance of the city climate assembly)

Chief Finance Officer Comments

The net parking income generated by this amendment has been assessed by Parking Services as achievable and takes account of an estimated reduction of demand due to higher prices.

The proposal to raise additional unsupported borrowing is allowable. Under Standard Financial Procedures the scheme would need to come to Policy & Resources Committee setting out the full legal and financial implications.

**GENERAL FUND REVENUE BUDGET, COUNCIL TAX,
CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21****BUDGET AMENDMENTS****Item 77****Conservative Group Amendment 1**

- Replacing the recurrent funding for Procurement and Contract Management of £0.171m identified within table 4 on page 30 of the agenda with Modernisation funding over 2 years totalling £0.342m which is identified in table 6 on page 34 of the agenda.
- Increasing the income savings target from fees for the Architecture and Design Service from £0.015m to £0.044m at page 86 of the agenda.

It is proposed to allocate the £0.200m recurrent resources released above to:-

- Reverse £0.160m of the £0.907m saving in agency placements within the Children's Safeguarding and Care Service on page 71 of the agenda that relates to Special Guardianship Order Allowances which reduces the payments by the applicable amounts of child benefit;
- Reverse the £0.010m saving in the Communities Fund budget within the Communities, Equalities and Third Sector service area on page 95 of the agenda;
- Reverse the saving of £0.020m for short stay respite on page 68 of the agenda; and
- Allocate £0.010m to the financing costs budget to fund £0.220m capital resources through borrowing, towards the restoration of Madeira Terraces.

Chief Finance Officer Comments:

The use of Modernisation funding to replace the £0.171m recurrent funding for Procurement and Contract Management will mean the resources for this service are only provided for 2 years, leaving a funding shortfall from 2022/23. Modernisation resources are limited and at much lower levels than during the last 4-year period. This proposal allocates £0.342m of these resources and therefore there is a risk this limits the council's ability to deliver service improvements and savings in future years.

The increased income target in the Architecture and Design Service is relatively modest however this does rely on the service attracting and having the capacity to deliver additional work and therefore is a potential financial risk.

**GENERAL FUND REVENUE BUDGET, COUNCIL TAX,
CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21**

BUDGET AMENDMENTS

Item 77

Conservative Group Amendment 2

- Increase Environmental Protection Fines to the allowable maximum as set out in the table below: -

Fine	Current Charge (£)	Max Charge (£)
Littering - early payment	55	110
Littering - full payment	75	150
Littering from vehicles	75	150
Spitting, urinating, defecating	75	150
Dog fouling	75	80
Graffiti	75	150
Fly posting	75	150
Unauthorised flyering	75	150
Industrial and commercial waste receptacle offence	110	110
Disposing of commercial waste illegally	300	400
Residential fly tipping	300	400
Failure of business to produce a waste transfer note / non-compliance of duty of care certificate	300	300

This is estimated to generate £0.040m per annum.

It is proposed to use these additional resources to tackle Graffiti across the city in accordance with the allowable use of this fine income by increasing it by nearly 50% from £0.082m to £0.122m.

Chief Finance Officer Comments:

The proposed maximum fines are in line with DEFRA guidance. The increases in some fines are substantial and may cause an increase in non-payment however this has been factored into the estimated increase in fine income. The use of this additional income for graffiti removal is allowable under DEFRA guidance.

GENERAL FUND REVENUE BUDGET, COUNCIL TAX, CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21

BUDGET AMENDMENTS

Item 77

Conservative Group Amendment 3

Amendment 3

- Propose a service redesign of the service area 'Head of Transport, Policy and Strategy Service' to deliver £0.100m cost savings in a full year. A service redesign affects staff and could not be implemented until July 2020 and therefore the part year saving is £0.075m in 2020/21.
- Propose an increase saving in the Travellers Service from £0.050m to £0.100m shown on page 94 of the agenda. This would impact on staffing and therefore could not be implemented until July 2020 and therefore the part year saving is £0.037m.

It is proposed to allocate the £0.112m part-year recurrent revenue resources in 2020/21 to: -

- Remove the £0.005m inflationary increase towards Youth Services from the HRA Budget and instead have this paid by the general fund;
- Reverse the proposed increase in business permits shown on page 83 of the agenda, reducing income by £0.035m;
- Reverse the proposed increase in trader's permits shown on page 83, reducing income by £0.030m;
- Reverse the proposed surcharge for second and additional residential permits shown on page 83, reducing income by £0.027m; and
- Allocate £0.015m to take steps to planting more trees in the city's parks with the aim to double the cities tree cover by 2045.

The £0.038m full year effect of the savings proposals in 2021/22 to be allocated to the financing costs budget to fund £0.820m capital resources through borrowing, towards the restoration of Madeira Terraces.

Chief Finance Officer Comments:

The proposed savings in the Travellers service is expected to be staffing and security reductions. This additional saving represents a further 10% reduction in the service's resources. Similarly, the saving on transport is approximately a 10% reduction in the service's resources. As these proposals are not significant proportions of the total service budgets, the impact on services should not fundamentally change the service provided. The staffing EIA S8 for this service is appended to these amendments.

Local authorities have a statutory duty to provide a site for Gypsy and Traveller communities. This duty is met by the provision of the Traveller site at Horsdean. This has 12 permanent pitches and 21 transit pitches. Further to this, case law has established that Roma Gypsies and Irish Travellers are covered by the protected characteristics of race in the Equality Act 2010. Under the Equality Act the council has a duty to have due regard to the need to advance equality of opportunity between different groups. The Traveller Service carries out this duty by enabling Gypsies and Travellers access to health, education and other essential services, thus reducing the inequalities that they may otherwise experience.

There is a staffing EIA S7 for the proposed service redesign of the service area 'Head of Transport, Policy and Strategy Service' appended to these amendments.

GENERAL FUND REVENUE BUDGET, COUNCIL TAX, CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21

BUDGET AMENDMENTS

Item 77

Conservative Group Amendment 4

- To reduce the Union Facility Time budget by £0.040m in a full year. The saving is expected to be implemented by July 2020 and therefore the part year affect is £0.030m in 2020/21.

It is proposed to allocate the £0.030m recurrent revenue resources the financing costs budget to fund £0.650m capital resources through borrowing, towards the restoration of Madeira Terraces.

The £0.010m full year effect of the savings proposals in 2021/22 to be allocated as follows:-

- To use an additional £0.003m in 2021/22 to take steps to planting more trees in the city's parks with the aim to double the cities tree cover by 2045;
- To use an additional £0.005m in 2021/22 for youth services after the working group have reported on its findings and what it may be able to do with this additional funding; and
- To use an additional £0.002m in 2021/22 to fund £0.040m borrowing to fund the Madeira terraces restoration.

Chief Finance Officer Comments:

A reduction of Trade Union facility time would have a consequential impact on representation for employees, as the union representatives on full-time release carry out individual representation of employees in formal meetings, as well as collective representation in other meetings with the council. This means there could be delays in resolving employment issues and disputes. The proposal could also negatively impact on industrial relations. Staffing EIA S9 is appended to these amendments.

GENERAL FUND REVENUE BUDGET, COUNCIL TAX, CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21

BUDGET AMENDMENTS

Item 77

Conservative Group Amendment 5

- Invest £40m in commercial properties over and above the purchases required to support the rebalancing of the commercial portfolio, to generate a net income stream to fund borrowing to support the Madeira Terraces renovation project. The estimated net income based on recent commercial purchases is £0.315m, subject to the availability, suitability and due diligence of potential purchases.
- The £0.315m should release approx. £6.8m borrowing assuming the asset has at least a 50-year life to support the Madeira terraces restoration.
- Release the estimated balance of the General Fund ICT Investment Reserve of £0.100m, shown on page 169 of the agenda, and use these resources to fund design, feasibility and business case studies for commercial uses of the Madeira Terraces, including estimating the likely income streams that could support further borrowing.
- For social value and carbon reduction measures to be strongly considered as part of any commercial portfolio investment and any proposed uses for Madeira terraces.

Chief Finance Officer Comments:

The proposal to invest £40m in commercial properties represents a substantial increase in the council's borrowing and increased financial risk from the reliance of rental income to cover financing costs. Therefore, a rigorous due diligence process using expert advice is essential to protect the council's financial position. The council has experienced limited opportunities to invest in commercial properties in the last 2 years as part of rebalancing of the existing portfolio and therefore the delivery of this amendment is currently at risk due to lack of opportunities, particularly in the local area. However, all commercial property investments require approval of the Policy & Resources Committee which will include full property, legal and financial implications.

The ICT Investment Reserve is a discretionary reserve and therefore can be amended by members. This reserve is earmarked to support improvements in Information Technology & Digital services which are key to supporting the modernisation of council services and therefore its release could potentially limit or slow down the council's ability to support service improvements.

GENERAL FUND REVENUE BUDGET, COUNCIL TAX, CAPITAL & TREASURY MANAGEMENT STRATEGY 2020/21

BUDGET AMENDMENTS

Item 77

Conservative Group Amendment 6

- Reduce the resources for the centralised Communications service by £0.200m in addition to the £0.044m saving already identified on page 108 of the agenda and prioritise only key internal and external communications. This saving to be delivered through a restructure.
- The proposed size of this saving has a significant impact on the delivery of the service and therefore will require a report to Policy & Resources Committee to demonstrate how this change would be delivered, highlighting the impact this would have on the relationship the council has with staff, members and citizens. It is anticipated that any restructure could not be implemented until October 2020 and therefore the saving in 2020/21 would be £0.100m.

Subject to Policy & Resources Committee's approval of the restructure, invest the £0.100m part year saving in 2020/21 in services for adults with learning disabilities to mitigate in part the proposed savings of £1.470m in this service area, included at page 68 of the agenda.

Full year additional savings of £0.100m in 2021/22 to be allocated to :

- £0.095m for youth services after the working group have reported on its findings and what it may be able to do with this additional funding; and
- £0.005m to take steps to planting more trees in the city's parks with the aim to double the city's tree cover by 2045.

Chief Finance Officer Comments:

The proposed additional saving in the Communications team represents a significant reduction of approximately 40% in resources identified for the 2020/21 budget. This level of reduction will impact on the current model of service and therefore potentially change the relationship the council has with staff, members and citizens. This will therefore require a report to Policy & Resources Committee as indicated within the proposed amendment. This will need to include a staffing equality impact assessment.

For savings proposals where the detail of the impact on staffing is not yet known or may be subject to change, full staffing EIAs will be completed as part of the formal consultation, under Council's Framework for Managing Change process, and the proposals may then be modified based on the findings of the EIA.

Additional guidance regarding voting on proposed amendments:**Labour Group Amendment:**

1. Labour amendment 1 has no impact on either the Green or the Conservative amendments and therefore is stand-alone regardless of the outcome of the vote on each of the amendments.

**Green Group Amendments 1 to 4 and
Conservative Group Amendments 1 to 6.**

2. The Green Group and Conservative Group amendments have no direct impact on each other and therefore stand-alone regardless of the outcome of the vote on each of the amendments. However, these amendments, if carried, have the following cumulative impacts: -
 - Green Group Amendments 1 and 2 include £10 reductions to the cost of an annual trader permit compared to the charge approved by Policy & Resources Committee on the 13 February 2020. Therefore, if both amendments are carried the cumulative reduction will be £20, changing the charge to £760 per annum.
 - In addition, Conservative Group amendment 3 includes a £30 per annum reduction to the cost of annual trader permits and therefore if this amendment is carried as well as the Green Group amendments 1 and 2 the cumulative reduction will be £50 per annum, reducing the annual charge to £730.
 - Green Group amendment 1 includes the introduction of an additional charge to the cost of residents' permits for a third and subsequent vehicle/s. The Conservative Group amendment 3 includes the reversal of the proposed residents' permit surcharge for a second and additional vehicle/s. If both amendments are carried, the net impact will be an additional charge of £80 for residents' permits in 'full scheme' controlled parking zones, and £70 in 'light touch' controlled parking zones for a third and subsequent vehicle/s over and above the standard cost of a residents' permit.
 - The Green Group amendment 4 and Conservative Group amendment 1 both include the reversal of the proposed saving of £0.010m in the Communities Fund budget. If both amendments are carried, the cumulative impact would not only reverse the saving but would invest a further £0.010m in this service area.
 - The Green Group amendment 4 and Conservative Group amendment 1 both include the reversal of the proposed saving of £0.020m in short breaks for carers. The Green Group amendment 4 also includes £0.10m investment in this service area. If both amendments are carried the cumulative impact will result in not only the reversal of the saving but would invest a further £0.030m in this service area.

The Acting Chief Finance Officer / Monitoring Officer may advise the Mayor of the need for a short adjournment, in order to adjust the budget model in light of any amendments just agreed.

The Budget resolutions shall not be treated as concluded until any consequential adjustments are agreed

Abraham Ghebre-Ghiorghis
Monitoring Officer and
Executive Lead Officer for Strategy,
Governance & Law

Nigel Manvell
Acting Chief Finance Officer

27 February 2020

Conservative amendment 3

EIA No. S7	EIA Proposal	
	<p>Transport Policy & Strategy</p> <p>Propose a service redesign of the service area ‘Head of Transport, Policy and Strategy Service’ to deliver £0.100m cost savings in a full year. A service redesign affects staff and could not be implemented until July 2020 and therefore the part year saving is £0.075m in 2020/21.</p>	
Groups potentially impacted	Impacts identified	Specific Mitigating Actions (in addition to the generic actions identified above)
<p>Note: As not more than 20 employees affected to preserve employee confidentiality, no employee equalities data has been gathered or analysed from the council’s employee database. Comments are based on evident information.</p>	<p>We know that for the council as a whole that most protected characteristics are under-represented.</p>	<p>No specific mitigation: Council policies and support processes to be equitably applied. Including:</p> <ol style="list-style-type: none"> 1. Offer all employees job application, interview and other support as needed. 2. Consider the need for appropriate support and training to re-skill employees in new working methods. 3. Ensure that all appropriate reasonable adjustments are made for disabled employees as required during and after the restructure process. 4. Sign posting staff to appropriate forums (LGBT, women, disability, BME) 5. Review communications approach options (plain English etc) and monitor understanding. 6. Support to part-time staff in identifying opportunities and consideration of other roles as job share roles as needed.

27 February 2020

Conservative amendment 3

EIA No. S8	EIA Proposal	
	<p>Travellers Service Propose an increase saving in the Travellers Service from £0.050m to £0.100m shown on page 94 of the agenda. This would impact on staffing and therefore could not be implemented until July 2020 and therefore the part year saving is £0.037m.</p>	
Groups potentially impacted	Impacts identified	Specific Mitigating Actions (in addition to the generic actions identified above)
<p>Note: As not more than 20 employees affected to preserve employee confidentiality, no employee equalities data has been gathered or analysed from the council's employee database. Comments are based on evident information.</p>	<p>We know that for the council as a whole that most protected characteristics are under-represented.</p>	<p>No specific mitigation: Council policies and support processes to be equitably applied. Including:</p> <ol style="list-style-type: none"> 1. Offer all employees job application, interview and other support as needed. 2. Consider the need for appropriate support and training to re-skill employees in new working methods. 3. Ensure that all appropriate reasonable adjustments are made for disabled employees as required during and after the restructure process. 4. Sign posting staff to appropriate forums (LGBT, women, disability, BME) 5. Review communications approach options (plain English etc) and monitor understanding. 6. Support to part-time staff in identifying opportunities and consideration of other roles as job share roles as needed.

27 February 2020

Conservative amendment 4

EIA No. S9	EIA Proposal	
	<p>HR & OD – Trade Union Facilities To reduce the Union Facility Time budget by £0.040m in a full year. The saving is expected to be implemented by July 2020 and therefore the part year affect is £0.030m in 2020/21.</p>	
Groups potentially impacted	Impacts identified	Specific Mitigating Actions (in addition to the generic actions identified above)
<p>Note: As not more than 20 employees affected to preserve employee confidentiality, no employee equalities data has been gathered or analysed from the council’s employee database. Comments are based on evident information.</p>	<p>We know that for the council as a whole that most protected characteristics are under-represented.</p>	<p>No specific mitigation: Council policies and support processes to be equitably applied. Including:</p> <ol style="list-style-type: none"> 1. Offer all employees job application, interview and other support as needed. 2. Consider the need for appropriate support and training to re-skill employees in new working methods. 3. Ensure that all appropriate reasonable adjustments are made for disabled employees as required during and after the restructure process. 4. Sign posting staff to appropriate forums (LGBT, women, disability, BME) 5. Review communications approach options (plain English etc) and monitor understanding. 6. Support to part-time staff in identifying opportunities and consideration of other roles as job share roles as needed.

Budget Process 2020 – Order of Events at Budget Council

1

- Introduction from the Mayor and Approval of Procedure for the meeting before taking the substantive Items 77-79 in one debate

2

- Each Proposer (unlimited time) and Seconder (5 minutes) to introduce proposals and move amendments:
Labour - Cllrs Platts and Allcock,
Green - Cllrs Gibson and Mac Cafferty
Conservative - Cllrs Miller and Bell

3

- Full Council Debate (3 minutes per speaker)

4

- Right of Reply from Cllr Yates (5 minutes)

5

- Recorded Vote on each amendment (Labour 1, Green 1 - 4; and Conservative 1 - 6)

Short Adjournment prior to Vote on Substantive Budget Proposals Items 77 & 78

6

- Recorded Vote on substantive Council tax budget of 3.99% (as amended / if amended)
- If carried move to 7
- *If the budget is not approved, the Mayor will call a short adjournment.*

Following approval of the General Fund Revenue Budget , Council Tax, Capital and Treasury Management Strategy 2020/21
Item 79 will be put to the vote by the Mayor

7

- Recorded Vote on Housing Revenue Account Budget and Capital Investment Programme 2020/21 and Medium-Term Financial Strategy (as amended / if amended)

